






**Building Capacity for Value**


**Nebraska Rural Health Conference**  
**September 2, 2020**



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## Rural Health Value

- **Vision:** To build a knowledge base through research, practice, and collaboration that helps create high performance rural health systems.
- Health Resources and Services Administration (HRSA) Federal Office of Rural Health Policy (FORHP) Cooperative agreement started in 2012.
- Partners:
  - University of Iowa RUPRI Center for Rural Health Policy Analysis
  - Stratis Health
- Activities:
  - Resource development and compilation, technical assistance, research



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## ***The Race to Value-Based Payment***

### **An Analogy...**

- What does the road to value-based payment look like?
- Components to building a 'car' that supports the drive to value
- Mapping a route to value through population health

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## **Evolving view of value...**

(Also depends on your point of view)

| Description   | Source/Timeline   |
|---|---|
| Value= (Quality + Experience)/Cost  | Seminal article: <a href="#">The Triple Aim: Care, health, and cost</a> , Institute for Healthcare Improvement, 2008            |
| Improved Community Health, Better Patient Care, Smarter Spending                                  | <a href="#">Improving our Health Care Delivery System</a> , Fact Sheet, Center for Medicare and Medicare Services, January 2015 |
| Improve Care, lower costs, and better align payment systems to support patient-centered practices | <a href="#">About the CMS Innovation Center (CMMI)</a> , August 2020  |



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## Focus on value is not diminishing...

*“There is no turning back to an unsustainable system that pays for procedures rather than value. In fact, the only option is to charge forward — for HHS to take bolder action, and for providers and payers to join with us.”*

Alex M. Azar II, Secretary of HHS,  
 March 5, 2018  
 (Remarks to the Federation of American Hospitals)

Source: <https://www.hhs.gov/about/leadership/secretary/speeches/2018-speeches/remarks-on-value-based-transformation-to-the-federation-of-american-hospitals.html>



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## Health Care Payment Learning & Action Network

### Our Goal Statement

Accelerate the percentage of US health care payments tied to quality and value in each market segment through the adoption of two-sided risk alternative payment models.

|      | Medicaid | Commercial | Medicare Advantage | Traditional Medicare |
|------|----------|------------|--------------------|----------------------|
| 2020 | 15%      | 15%        | 30%                | 30%                  |
| 2022 | 25%      | 25%        | 50%                | 50%                  |
| 2025 | 50%      | 50%        | 100%               | 100%                 |

<https://hcp-lan.org/>



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## Form Follows Finance

- How we deliver care depends on how we are paid for care
- Health care reform is changing both payment and delivery
- Fundamentally, reform involves transfer of financial risk from payers to providers



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## The Road: Payment Models

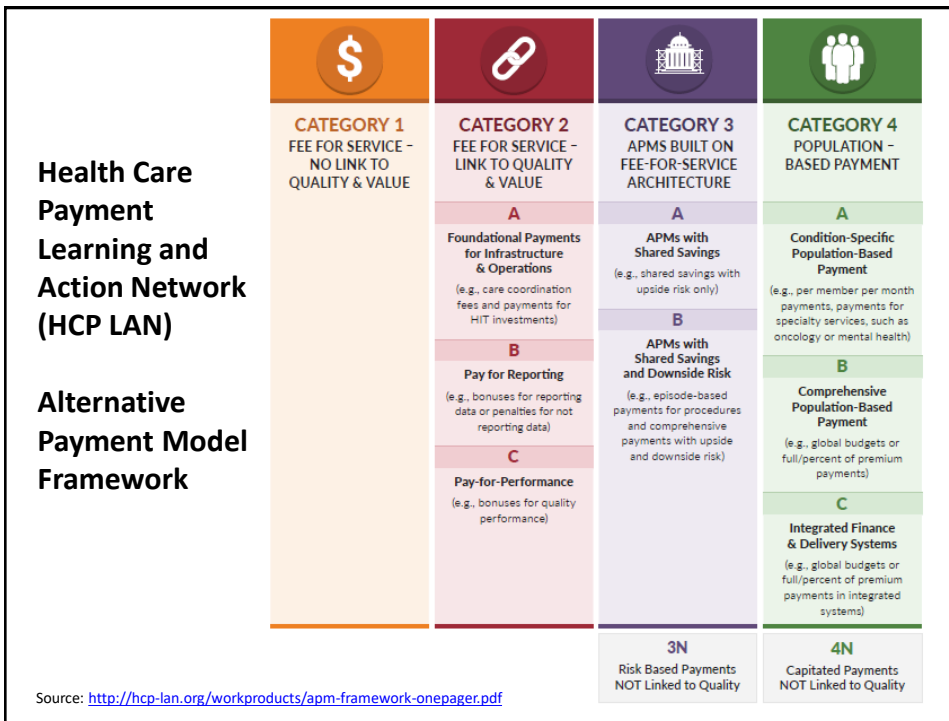
- **Starting line:** Fee-for-service (FFS)
- **Slow lane:** Incremental modifications with incentives (ex. quality scores)
- **Moderate lane:** Elements of restructuring health finance but leaves in place current FFS infrastructure (ex. ACO)
- **Fast lane:** Blows past current structure to a total redesign of payment, still aligned with quality measures (ex. global budget)



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## Track 1: The Starting Line (FFS)

- In 2018, only 10% of Medicare FFS payments and 39% of all types of payments have no link to quality or value.\*
- Still at the Medicare FFS starting line:
  - Critical Access Hospitals
  - Rural Health Clinics
  - Federally Qualified Health Centers





\*Source: <https://hcp-lan.org/workproducts/apm-infographic-2019.pdf>

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## Track 2: The Slow Lane

- Incentives affecting small percentage of payment
- Payment change for only a small portion of patients
- Additional payments for implementing infrastructure supports
- Adjustments to limited number of services
- Retaining the FFS payment design



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## Track 3: A Moderate Pace with Potential for More Rapid Pace

- Examples include ACOs or bundled payments
- Fee-for-service chassis remains in place:
  - Incentive (or risk) is tied to total expenditures
  - Linked to quality measurement
- Push towards increasing levels of flexibility for increasing levels of risk



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## Rural Traffic on ACO Lane

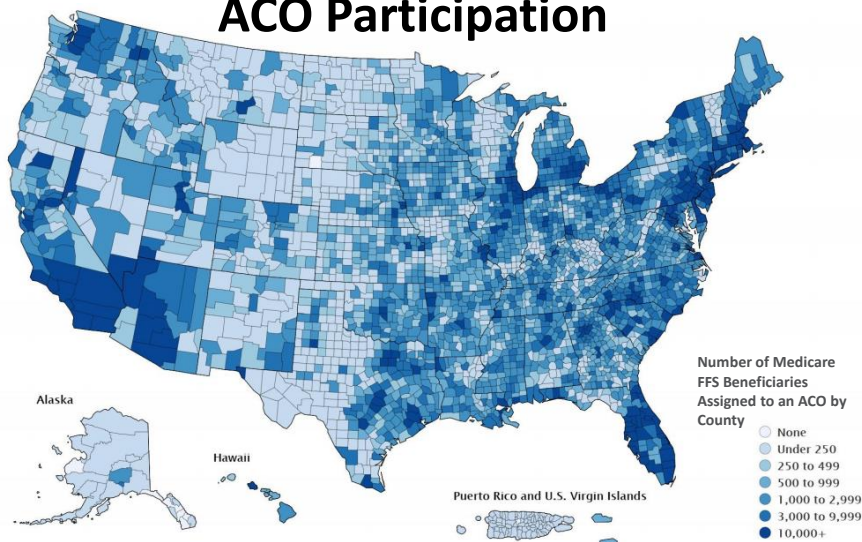
- Medicare Shared Savings Program (SSP) ACOs have been a relatively low-risk opportunity for rural organizations to try out value-based strategies (training wheels)
  - Network/Aggregate across communities for scale and support
  - Road-block? 2019 changes to CMS regulations limiting timeframe for no downside risk
- Opportunity for Strategic investments (using advance payment if available)
  - Infrastructure for prevention, chronic care management, and care coordination
  - Opportunity to understand and utilize claims data to help manage care
- Building delivery systems that can negotiate contracts



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## 2020 Medicare Shared Savings ACO Participation



Source: CMS - Medicare Shared Savings Program Fast Facts

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## Medicare SSP ACOs by the numbers

- Rapid growth of Medicare ACO/Shared Savings:
  - 2012/2013: 220 ACOs with 3.2 million assigned beneficiaries
  - 2020: 517 ACOs with 11.2 million assigned beneficiaries
- In 2020, 63% of SSP ACOs in one-sided risk contracts
- Rural participation in 2020:
  - Critical Access Hospitals: 435
  - Rural Health Centers: 1393
- State Medicaid Programs and other payers also using ACO models that can drive rural engagement

Source: [CMS - Medicare Shared Savings Program Fast Facts](#)

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## Track 4 Fast Lane: Global Budgeting

- Maryland All-Payer Model:
  - All Hospitals (including rural)
  - All Payer (Rate Setting Commission)
  - Early results indicated model was meeting spending targets and quality measures are improving\*
- Maryland shifted to a Total Cost of Care (TCOC) model in 2019:
  - Builds on the all-payer model with an expanded focus on care management and primary care
  - Ten-year term, with interim model performance requirements



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\*Source: Nelson Sabatini, Joseph Antos, Howard Haft, and Donna Kinzer. "Maryland's All-Payer Model—Achievements, Challenges, and Next Steps." *Health Affairs Blog*. January 31, 2017.



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## Track 4 Fast Lane: Global Budgeting

- Pennsylvania Rural Health Model
  - All-payer, focused on rural hospitals
  - Five hospitals launched January 2019, eight additional hospitals enrolled January 2020.
    - Goal of at least 30 hospitals to enroll by 2021
  - Inquiries from more than 20 states about process/program
- To participate, PA Rural Hospitals develop “transformation plans” focused in three areas:
  - Reduce Potentially Avoidable Utilization (PAU)
  - Increase operational efficiency
  - Align services with community needs

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## New Options – Same Road?

CMMI Announced a new rural focused model in August 2020, Community Health Access and Rural Transformation (CHART) Model, that outlines two tracks:

### Community Transformation Track (Applications due late 2020)

- Builds on lessons from the Maryland Total Cost of Care and Pennsylvania Rural Health Models
- Up to 15 Lead Organization Recipients that will support implementation for a ‘Community’ including:
  - Secure multi-payer alignment
  - Form an advisory council and recruit participant hospitals
  - Develop and implement a Community Transformation Plan

### ACO Transformation Track (Applications due Summer 2021)

- Builds on lessons from the ACO Investment Model (AIM ACO)
- Up to 20 ACOs to participate in the Medicare Share Savings Program and quickly advance to two-sided risk
- Advance Shared Savings Payment to support infrastructure investment, repayment over time deducted from shared savings.

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Source: <https://innovation.cms.gov/innovation-models/chart-model>



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## Road Conditions: Market Factors

- Growth in Medicare Advantage
  - Rural enrollment in Medicare Advantage plans increased 9.5% from 2017 to 2018, to about 2.6 million nationally (24.6%)\*
- State Medicaid Program Redesign
  - Managed Care
  - ACO and other value type payment structures
- Commercial/Private Insurance
  - Increasing costs/patient risk-sharing
  - Narrow networks
- The shift to the fast lane is underway, but **road conditions matter**: different paces in different places and from different payers

\*Source: [Medicare Advantage Enrollment Update 2018](#) RUPRI Center for Health Policy Analysis

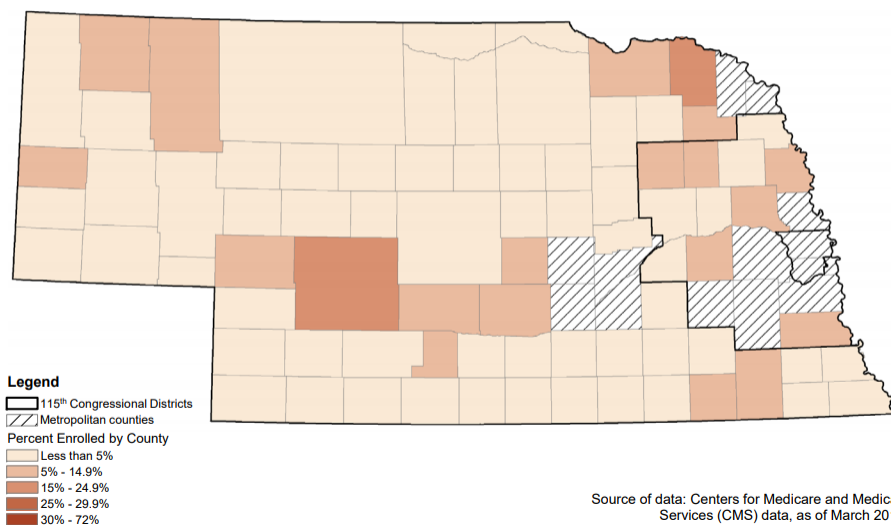
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### Percent of Eligible Medicare Non-Metropolitan Beneficiaries Enrolled in Medicare Advantage and other Prepaid Plans: Nebraska, March 2018

Data table available at: <https://rupri-public-health.uiowa.edu/maupdates/march2018.html>



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## 2020 – Detour?

- COVID-19 has challenged preconceived value-based priorities such as inpatient-care reduction and just-in-time inventories
- Health care organizations struggling to balance revenue reduction with need for potential surge capacity
- Increased pressure on a variety of fronts has highlighted needs and opportunities
- Overall impact unclear – but a variety of questions and for consideration:
  - [COVID-19: Beyond Tomorrow; Choices for the “New Normal”](#)
  - [The Future of Rural Value-Based Health Care and Surge Capacity](#)



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## Building the 'Car' for Value



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## The Driver: Health Care Leadership

- Identifying resources and investing strategically
- Culture of organizational learning and improvement
- Engaging clinicians, patients, and caregivers
- Facilitating and/or supporting coalitions and partners to address community needs



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## The Engine: Finance

- Maximize current financial opportunities while preparing for the future
- Recognize that it may take multiple types of 'fuel' to get you going
- It can take time to build up speed, look for opportunities to pilot and test
- Watch your gauges, a balanced set of indicators is important



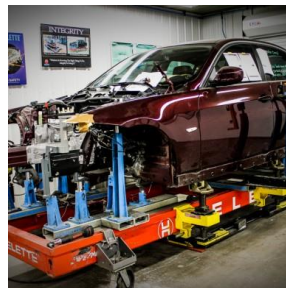
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## The Body of the Car: Strategies

- Identifying pressure points driving expenditures
  - Focusing on Potentially Avoidable Utilization (PAU)
  - Increase operational efficiency
- Reinforcements and safety features:
  - Data analytics and Health Information Exchange (HIE)
  - Appropriate coding and billing
    - Hierarchal Condition Category (HCC) Coding
    - Billing for Care Management Services



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## The Wheels: Community Partnerships

- Good tires take regular investment and maintenance
- Utilize opportunities, such as the Community Health Needs Assessment, to have meaningful discussions and align priorities
- Partnerships are critical for ability to capitalize on grant funding and external technical assistance to build capacity and programs
- Maintaining tire pressure: spreading resources to meet needs through the appropriate agency or partner



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## Mapping a Route to Value Through Population Health

- Understand local community health needs
  - Ideally in collaboration and partnership with other stakeholders
  - Prioritize and develop community-based action plans
- Consider strategy alignment with value-based care incentives
  - Potentially avoidable utilization
  - Quality metrics
- Common starting points for your journey:
  - Address patient/client social needs
  - Tackle local health issues
  - Align services to meet community need



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## Addressing Patient Social Needs

- Health Care Collaborative of Rural Missouri is **addressing social factors** and community needs in a patient-centered, community-based, collaborative approach with committees addressing key areas, such as homelessness, food access, transportation, and newly released incarcerated individuals.  
*Source:* [Rural Innovation Profile: Rural Health Network Thrives on Innovation in Whole-Person Care](#)
- Tri County Rural Health Network in Helena, Arkansas has created non-traditional partnerships using lay community members as “**Community Connectors**” to connect Medicaid-eligible seniors and adults with disabilities with home and community based services so they can continue to live safely in their homes.  
*Source:* [Rural Innovation Profile: Using Community Connectors to Improve Access](#)
- FirstHealth of the Carolinas in Pinehurst, NC, and Legal Aid of North Carolina **integrated legal services** into a broad array of clinical and community support services offered to low-income chronically-ill patients discharged from the hospital.  
*Source:* [Rural Innovation Profile: Medical-Legal partnership Addresses Social Determinants of Health](#)

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## Tackle local health issues

- In Staples, MN, Lakewood Health System has developed and implemented the “Engage” program partnering with schools, community and public health organizations to improve health and well-being through a **focus on access to healthy foods** including access to Community Supported Agriculture (CSA) shares, a “Food Pharmacy”, and home-based food delivery in senior housing.  
Source: [Lakewood Health System Engage](#)
- In 2012, Union General Hospital in Farmerville, LA began a community outreach program called “It’s a Girl Thing! Making Proud Choices” to help **address high rates of teen pregnancy and STDs**. By educating and engaging high school girls on topics such as self-esteem, dating and violence, finances and the consequences of teen pregnancy. The program has since expanded through middle-school outreach, and added an additional focus on working with teen boys.  
Source: Hospital Spotlight: [Union General Hospital "It's a Girl Thing: Making Proud Choices"](#)
- Run by an FQHC in rural Cross County AR, the ARcare **Ageing Well Outreach Network**, provides services like falls prevention assessments, transportation to appointments, medication management, and senior-specific exercise opportunities.  
Source: RHI Hub Case Study: [ARCare Ageing Well Outreach Network](#)

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## Align Services with Community Need

- Implementation of **outpatient pulmonary rehabilitation** programs in 2 Federally Qualified Health Centers and a Critical Access Hospital in West Virginia to support evidenced-based chronic lower respiratory disease management options for rural Appalachia patients, where lung disease rates are among the highest in the country.  
Source: Rural Health Information Hub Case Study: [Community-Based Pulmonary Rehabilitation Program](#)
- Western Wisconsin Health in Baldwin WI worked to **integrate behavioral health providers and services with primary care**, including a focus on financial sustainability and cultural change to focus on whole-person care.  
Source: [Rural Innovation Profile: Behavioral Health Integration into Primary care](#)
- Care Partners of Cook County in Grand Marais MN created a **palliative care program** that utilizes local healthcare professionals and volunteers to provide supportive care and services to patients and caregivers.  
Source: Rural Health Information Hub Case Study: [Care Partners of Cook County](#)

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## Conclusion

- Value-based reimbursement is here to stay:
  - Impact of 2020 Detour is still unclear, but the overall destination is unlikely to change
  - Models and programs will continue to develop and be refined
- The shift to the fast lane is underway, but road conditions matter:
  - Different paces in different places and from different payers
- Many of the components needed to keep moving forward on the road to value are already in place, or can be developed to design and drive a car that can help meet the needs in your community.
- Community-wide partnerships and engagement are critical, hard to move past the start line with out having good tires!

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[www.ruralhealthvalue.org](http://www.ruralhealthvalue.org)

**Pulse Check**  
Rural system high performance

**Value-Based Care Assessment** - Assess capacity and capabilities to deliver value-based care. Receive an eight category readiness report.

**Physician Engagement** - Score current engagement and build effective relationships to create a shared vision for a successful future.

**Board and Community Engagement** - Hold value-based care discussions as part of strategic planning and performance measurement.

**Social Determinants of Health** - Learn and encourage rural leaders/care teams to address issues to improve their community's health.

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**Rural Health Value** UNDERSTANDING AND FACILITATING RURAL HEALTH TRANSFORMATION.

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